

## Message Text

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NEA:LSEMAKIS

P:DO'DONOHUE

EA:WGLEYSTEEN (KOREA ONLY)

S/S - MR. BRIDGES

----- 069668

P R 192248Z JUL 76

FM SECSTATE WASHDC

TO NONALIGNED MOVEMENT COLLECTIVE PRIORITY

USMISSION GENEVA PRIORITY

INFO AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY CARACAS

USMISSION EC BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY MANILA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY SANTIAGO

AMEMBASSY STOCKHOLM

AMEMBASSY SEOUL

AMEMBASSY TOKYO

AMEMBASSY VIENNA

XMT AMEMBASSY BEIRUT

AMEMBASSY VIENTIANE

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E.O. 11652: GDS

TAGS: PFOR, UN,US

SUBJECT: MULTILATERAL AFFAIRS: COLOMBO NON-ALIGNED  
SUMMIT

1. INTRODUCTION/SUMMARY. THIS MESSAGE SUMMARIZES  
IMPLICATIONS FOR COLOMBO OF ALGIERS NACC, REQUESTS  
REPORTING ON EVENTS BETWEEN ALGIERS AND COLOMBO AND  
UPDATE INSTRUCTIONS ON KEY MULTILATERAL ISSUES.  
ADDRESSEE POSTS IN COUNTRIES LIKELY TO BE OBSERVERS OR  
QUOTE HONORED GUESTS UNQUOTE AT COLOMBO ARE ALSO  
INVITED TO RESPOND TO AS MUCH OF THIS MESSAGE AS  
APPROPRIATE. END INTRODUCTION/SUMMARY.

2. INR REPORT BEING SENT SEPARATELY BY CABLE TO ALL  
ADDRESSEE POSTS PROVIDES DETAILED ACCOUNT OF ALGIERS  
NACC MEETING AND DEPARTMENT'S ANALYSIS OF ITS RESULTS.  
IN GENERAL, ALGIERS MEETING INDICATED CONTINUING TREND  
TOWARD GREATER DIVERSITY OF VIEWS AMONG NON-ALIGNED,  
DETERMINATION OF AT LEAST SOME NAM MEMBERS TO EXPRESS  
DISSIDENT VIEWS, DESIRE OF MOST MEMBERS TO HAVE OPEN,  
FLEXIBLE NAM MEETINGS PERMITTING SUCH EXPRESSION,  
CONTINUING INFLUENCE OF ALGERIA WITHIN NAM AS LEADER  
OF ITS RADICAL GROUP (AN INFLUENCE IN PART PRESERVED

BY SKILLFUL ACCOMMODATION TO GROWING DESIRE IN NAM  
FOR LESS REGIMENTATION IN MEETINGS) CONTINUING TIMIDITY  
OF MANY MODERATES, AND GENERAL UNWILLINGNESS TO DEPART  
FROM LANGUAGE OF 1975 LIMA DECLARATION. BULLYING  
TACTICS OF NORTH KOREA AND CUBA, THOUGH WIDELY  
RESENTED, WERE APPARENTLY STILL EFFECTIVE IN PUTTING  
OVER KEY POSITIONS OF THESE COUNTRIES. (HOWEVER,  
DESPITE THE MILITANT AND ACTIVIST ROLE OF THE CUBANS,  
THEIR SUCCESS WAS NOT UNLIMITED.)

3. DELEGATION OF AUGUST SUMMIT HOST SRI LANKA WAS  
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LARGELY PASSIVE AND INEFFECTIVE, ALTHOUGH IT DID EXERT  
ITSELF SUCCESSFULLY TO AVERT ALGERIAN MOVE TO RETURN  
TO NACC IN NEW YORK DRAFT POLITICAL AND ECONOMIC  
DECLARATIONS WHICH SRI LANKA HAD WRITTEN. THIS WOULD  
HAVE EFFECTIVELY SHELVED THESE DOCUMENTS. SRI LANKA  
DID GET ALGIERS MEETING TO AUTHORIZE CIRCULATION OF  
DECLARATIONS TO ALL NAM MEMBERS FOR PRE-COLOMBO  
CONSIDERATION. INACTIVITY OF SRI LANKA DEL OTHERWISE  
MAY INDICATE EITHER LACK OF COMPETENCE OR THAT IT  
SHARED REPORTED VIEW OF INDIA AND YUGOSLAVIA THAT  
ALGIERS MEETING WAS A GESTURE TO ALGERIA ALLOWING IT  
TO CLOSE OUT ITS NAM PRESIDENCY GRACEFULLY BY DIRECTING  
DISCUSSION OF NACC COMMUNIQUE WHICH ALGERIA HAD  
DRAFTED. IN THIS VIEW IT WAS SAFE TO ALLOW ALGERIA

TO DO THIS SINCE COMMUNIQUE REPRESENTED VIEWS OF NACC ONLY, WHEREAS POLITICAL AND ECONOMIC DECLARATIONS, OPEN TO COMMENT BY ALL NAM MEMBERS, ARE BASIC DOCUMENTS FOR DISCUSSION AND APPROVAL AT COLOMBO. COMPLACENCY OF THIS VIEW IS UNWARRANTED SINCE COMMUNIQUE'S POSITIONS ON KEY ISSUES, SUCH AS ENDORSEMENT OF DPRK STANCE ON KOREAN QUESTION PROVIDES BASIS FOR VIGOROUS EFFORT BY PROONENTS OF THESE POSITIONS DURING PRE-COLOMBO REVISION PERIOD, AND AT SUMMIT, TO INCLUDE THEM IN DECLARATION, RESOLUTIONS, OR BOTH.

4. DECISION HAS BEEN MADE AT HIGHEST LEVEL OF DEPARTMENT TO CONCENTRATE OUR LOBBYING EFFORTS IN PRE-COLOMBO PERIOD ON KOREA AND PUERTO RICO. PANAMA CANAL WILL BE HANDLED PRIMARILY AS BILATERAL MATTER FOR TIME BEING, ALTHOUGH SUB-PARA D BELOW MAY BE USED IF OTHERS RAISE THE ISSUE. AT PRESENT, IT DOES NOT APPEAR THAT QUESTION OF SUSPENSION OF ISRAEL FROM UNGA WILL ARISE AS SERIOUS THREAT AT COLOMBO AND UNLESS WE GET CONTRARY INDICATIONS, WE BELIEVE IT WOULD BE COUNTER-PRODUCTIVE TO APPROACH NAM ON THE ISSUE IN COLOMBO CONTEXT. ON ZIONISM/RACISM, WE ARE CURRENTLY FOCUSING OUR EFFORT ON ENCOURAGING EC-9 TO STIMULATE AFRICANS TO FIND WAYS TO REMOVE ZIONISM/RACISM

AS A TARGET OF THE DECADE OF STRUGGLE AGAINST RACIAL DISCRIMINATION. CONSEQUENTLY POSTS SHOULD FOCUS  
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REPRESENTATIONS ON KOREA AND PUERTO RICO ISSUES, BUT BE PREPARED TO USE TALKING POINTS ON OTHER ISSUES IF RAISED BY HOST GOVERNMENT. SPECIAL EFFORT SHOULD BE MADE WITH DELEGATES DESIGNATED FOR COLOMBO. EXCEPT AS NOTED, FOLLOWING PARAS A-D MAY BE DRAWN ON. DEPARTMENT WILL SUPPLY AIDES-MEMOIRE WHICH SHOULD BE USED AT ADDRESSEE POSTS' DISCRETION AFTER JULY 23 IN CONNECTION WITH CALLING ATTENTION TO IMPORTANT STATEMENT BY SECRETARY PLANNED FOR JULY 22. IN ADDITION, SPECIAL MESSAGES ARE BEING SENT TO POLITICAL LEADERS OF FOLLOWING COUNTRIES: AFGHANISTAN, BOTSWANA, EGYPT, GUYANA, IVORY COAST, LIBERIA, MALAYSIA, NEPAL, PERU, SIERRA LEONE, SENEGAL, SINGAPORE, TANZANIA, SRI LANKA, TUNISIA, TRINIDAD & TOBAGO, ZAIRE, AND ZAMBIA. INSTRUCTIONS ON COORDINATING POST-JULY 23 APPROACHES WITH REPRESENTATIVES OF KOREA CORE GROUP COUNTRIES WILL FOLLOW.

A. PUERTO RICO

WE STRONGLY HOPE THAT COLOMBO SUMMIT WILL AVOID ALL REFERENCES TO PUERTO RICO. THIS IS AN INTERNAL MATTER FOR THE UNITED STATES AND, MOST IMPORTANTLY, FOR THE

PEOPLE OF PUERTO RICO. DISCUSSION OF THE STATUS OF PUERTO RICO BY ANY INTERNATIONAL MEETING WOULD THUS BE AN UNACCEPTABLE INCURSION INTO THE DOMESTIC AFFAIRS OF THE US, IN CONTRAVENTION OF THE LONGSTANDING NON-ALIGNED PRINCIPLE OF NON-INTERFERENCE BY STATES IN EACH OTHERS' INTERNAL AFFAIRS. FYI. WE ARE CONCERNED THAT ANY REFERENCE AT COLOMBO TO PUERTO RICO WOULD LEND SUPPORT TO CUBAN EFFORT TO OBTAIN UN COMMITTEE OF 24 SUPPORT FOR RAISING STATUS OF PUERTO RICO IN UNGA. US PUBLIC AND CONGRESSIONAL REACTION TO UNGA DISCUSSION OF PUERTO RICO WOULD BE SEVERE, WITH ALMOST CERTAIN CONSEQUENCES FOR OUR PARTICIPATION IN AT LEAST THIS SESSION OF GA. USE PRESIDENTIAL STATEMENT (STATE 159509) AT YOUR DISCRETION TO UNDERLINE US SENSITIVITY AND EMPHASIZE SELECTIVELY, AT POSTS WHERE THIS IS EFFECTIVE, VERY ALIGNED, PARTISAN, AND ANTI-AMERICAN NATURE OF CUBAN PROPOSALS. THIS MAY BE STRENGTHENED WHERE USEFUL BY CONFIDENTIAL

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POINTING TO CUBA'S CLOSE RELATIONSHIP WITH THE USSR, ITS MEMBERSHIP IN CEMA, AND ITS DOGGEDLY LOYAL SUPPORT OF MOSCOW'S POSITIONS IN ITS DISPUTES WITH PEKING (1969 MOSCOW MEETING). END FYI.

B. KOREA

COMPLETE ENDORSEMENT OF NORTH KOREAN POSITION BY ALGIERS NACC COMMUNIQUE, INCLUDING REFERENCE TO DPRK BY NAME, WOULD, IF REPEATED AT COLOMBO, UNDOUBTEDLY RESULT IN NEEDLESS WASTE OF TIME AND ENERGY AT 31ST UNGA, RESULTING IN CONFRONTATION AND STALEMATE WHICH WILL NOT HELP ON THE KOREA QUESTION AND WILL DAMAGE REPUTATION OF UNGA. NON-ALIGNED SHOULD NOT PERMIT THEMSELVES TO BE PUSHED BY NORTH KOREA AND ITS FEW ALLIES WITHIN THE NAM INTO PRECIPITATING THIS SITUATION. INSTEAD, NAM SUMMIT'S POSITION ON KOREA SHOULD PREPARE THE WAY FOR A 31ST UNGA CONSENSUS RESOLUTION, SIMILAR TO THAT ADOPTED BY 1973 GA. THE POSITION SHOULD CALL FOR CONCILIATION AND DIRECT NEGOTIATION BETWEEN THE KOREAN PARTIES

--AND SHOULD AVOID PARTISAN ENDORSEMENTS AND PROPOSALS EITHER TO ABOLISH THE ARMISTICE WITHOUT AGREED ALTERNATIVE ARRANGEMENTS OR TO ALTER THE EXISTING MILITARY BALANCE. THIS BALANCE, TOGETHER WITH THE ARMISTICE AGREEMENT, HAS PRESERVED PEACE ON THE PENINSULA FOR THE PAST 23 YEARS. POSTS SHOULD NOTE VERY ALIGNED AND PARTISAN NATURE OF NORTH KOREAN PROPOSALS, CITING, WHERE EFFECTIVE, NATURE ITS DEFENSE TREATIES WITH USSR AND PRC (STATE 163997), FACT THAT NORTH KOREA OBSERVED IN

EARLY JULY THE ANNIVERSARIES OF THESE TREATIES WITH  
MESSAGES TO MOSCOW AND PEKING, AND PARTICIPATION OF  
NORTH KOREA MOSCOW-LED INTERNATIONAL COMMUNIST MOVEMENT  
(MOSCOW CONFERENCE IN 1969).

C. MIDDLE EAST

FYI. OAU SUMMIT TOOK NO ACTION ON EITHER SUSPENSION  
OF ISRAEL FROM UNGA OR ZIONISM/RACISM. ALTHOUGH THIS  
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WAS IN PART DUE TO DISARRAY AT OAU SUMMIT AND TO ITS  
CONCENTRATION ON DIFFICULT AND ACRIMONIOUS AFRICAN  
ISSUES, WE TENTATIVELY CONCLUDE THAT, IN LIGHT OF  
REFUSAL OF ALGIERS NACC TO SUPPORT SUSPENSION OF  
ISRAEL, ISSUE IS PROBABLE NON-STARTER AT COLOMBO  
AND WILL NOT SUCCEED IN BEING ENDORSED THERE EVEN  
IF RAISED. COLOMBO WILL PROBABLY REENDORSE THE  
ZIONISM/RACISM RESOLUTION. POSTS SHOULD REPORT  
PROMPTLY ANY CONTRARY INTELLIGENCE. IF MIDDLE EAST  
ISSUES RAISED BY HOST GOVERNMENT, POSTS SHOULD USE  
GUIDANCE IN STATE 108501. END FYI.

D. PANAMA CANAL . FOLLOWING POINTS SHOULD BE USED IF  
THIS ISSUE IS RAISED BY HOST GOVERNMENT. JOINT US-PANAMA  
REPORT AT SANTIAGO OAS MEETING STATED T AT T'E PARTIES  
WERE PLEASED TO REPORT FURTHER SIGNIFICANT PROGRESS ON  
THE CANAL NEGOTIATIONS DURING THE PAST YEAR AND EXPRESSED  
DETERMINATION OF BOTH COUNTRIES TO CONCLUDE A

TREATY AS SOON AS POSSIBLE. THE BASIC PRINCIPLES OF  
NON-ALIGNMENT CALL FOR JUST THIS KIND OF NEGOTIATION  
WHICH ACHIEVES THE PEACEFUL RESOLUTION OF DISPUTES  
BETWEEN NATIONS THAT ARE GREATLY DISPARATE IN SIZE AND  
POWER THROUGH THEIR MUTUAL RESPECT FOR EACH OTHER'S  
SOVEREIGNTY AND NATIONAL FEELING. BECAUSE OF THE  
SENSITIVITY OF US PUBLIC OPINION ON THIS ISSUE, AN  
ANTI-US RESOLUTION ON THE CANAL AT COLOMBO WOULD,  
IF ANYTHING, ADVERSELY AFFECT NEGOTIATIONS RATHER THAN  
ENCOURAGE THEM. THE COLOMBO SUMMIT SHOULD THEREFORE  
AVOID ANY REFERENCE TO THE PANAMA CANAL QUESTION WHICH  
COULD DISTURB THE NEGOTIATIONS BY INFLAMING THE  
FEELINGS OF THE PUBLIC IN EITHER COUNTRY. FYI. THE  
SUMMIT'S ACTION ON THE CANAL ISSUE WILL ALMOST CERTAINLY  
BE WHATEVER PANAMA REQUESTS. END FYI.

5. ACTION TO FOLLOWING ONLY: ALGIERS, BELGRADE,  
COLOMBO, LIMA, DAKAR, JAKARTA, KATHMANDU, KINSHASA,  
KUALA LUMPUR, MONROVIA, NEW DELHI, USUN, GENEVA. WE  
NEED FURTHER INFORMATION ON THE PROCESS OF COMMENT AND  
REVISION ON THE DRAFT ECONOMIC AND POLITICAL DECLARATIONS.  
IT APPEARS THAT COMMENTS BY NAM MEMBERS ON THE

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DECLARATIONS HAVE TO BE SUBMITTED BY JULY 15, BUT IT IS NOT CLEAR WHETHER THESE ARE TO BE RECEIVED AND COLLATED BY THE NACC IN NEW YORK OR BY THE GSL IN COLOMBO. WE HAVE ALSO HAD REPORTS THAT WORKING GROUPS TO REVISE THE DECLARATIONS MAY BE ESTABLISHED, POSSIBLY IN NEW DELHI, NEW YORK, AND COLOMBO. WHATEVER THE PROCESS, WE WOULD LIKE TO FOLLOW ITS STAGES AND OUTPUT AS CLOSELY AND THOROUGHLY AS POSSIBLE. THE ALGIERS COMMUNIQUE ALSO TASKS THE GENEVA NACC TO ANALYZE AND REPORT TO THE COLOMBO SUMMIT ON THE RESULTS OF UNCTAD IV. WE WOULD LIKE TO KNOW WHAT THIS REPORT IS AND WHETHER IT RESULTS IN CHANGES IN THE DRAFT ECONOMIC DECLARATION BEFORE THE LATTER IS PRESENTED TO THE SUMMIT. (SEPTEL HAS GONE TO GENEVA ON THIS SUBJECT.)

6. A NUMBER OF POSTS MAY FIND HOST GOVERNMENT OFFICIALS INTERESTED IN EXCHANGING VIEWS ON PROCEDURES AND ORGANIZATION OF COLOMBO SUMMIT. POSTS SHOULD NOT INITIATE SUCH DISCUSSIONS, BUT SHOULD BE READY TO TAKE OPPORTUNITIES THEY PRESENT WHEN OFFERED. IN

GENERAL, WE HOPE THAT MANY COUNTRIES WILL TAKE ADVANTAGE OF THE FREER AND MORE OPEN MEETING PLANNED FOR COLOMBO TO STICK TO THEIR INDIVIDUAL VIEWS AND RESIST PRESSURES TO JOIN IN ALLEGED QUOTE CONSENSUS UNQUOTE POSITIONS FOR THE SAKE OF SOLIDARITY. WE HOPE THIS WILL RESULT IN AUTHENTIC CONSENSUS STATEMENTS BASED ON BROAD GENERAL PRINCIPLES SUCH AS THE ONE ON KOREA DESCRIBED IN PARA 4(B). IF POSITIONS HOSTILE TO US PROVE INEVITABLE AT COLOMBO, WE WOULD LIKE TO SEE MANY MORE COUNTRIES FORMALLY RECORD THEIR RESERVATIONS, AS SOME DID AT ALGIERS--THE FIRST NON-ALIGNED MEETING TO PERMIT THIS IN MANY YEARS. THIS APPLIES PARTICULARLY TO ISSUES LIKE KOREA AND ZIONISM/RACISM ON WHICH WE COULD ATTRACT A CONSIDERABLE NUMBER OF ADDITIONAL VOTES OR ABSTENTIONS IN THE UNGA IF WE COULD ARGUE THAT COLOMBO RESERVATIONS SHOW THAT THERE IS NO REAL CONSENSUS POSITION TO WHICH LOYALTY AND SOLIDARITY REQUIRE THAT NON-ALIGNED MEMBERS ADHERE.

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GENEVA INFO BONN  
BUCHAREST  
CARACAS  
EC BRUSSELS  
THE HAGUE

HELSINKI  
LONDON  
MANILA  
PARIS  
ROME  
SANTIAGO  
STOCKHOLM  
SEOUL  
TOKYO  
VIENNA  
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